1	PLANNING	COMMISSION MINUTES
2		August 20, 2003
4 5 6 7 8	CALL TO ORDER:	Chairman Bob Barnard called the meeting to order at 7:02 p.m. in the Beaverton City Hall Council Chambers at 4755 SW Griffith Drive.
9 10 11 12 13 14	ROLL CALL:	Present were Chairman Bob Barnard, Planning Commissioners Gary Bliss, Eric Johansen, Dan Maks, Vlad Voytilla, and Scott Winter. Planning Commissioner Shannon Pogue was excused.
15 16 17 18 19 20 21 22		Associate Planner Scott Whyte, Senior Planner John Osterberg, Senior Transportation Planner Don Gustafson, Assistant City Attorney Ted Naemura, and Recording Secretary Sandra Pearson represented staff.
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28 29	The meeting was called the format for the meeting	ed to order by Chairman Barnard, who presented eting.
30 31 32	<u>VISITORS:</u>	
33 34 35		sked if there were any visitors in the audience ne Commission on any non-agenda issue or item.
36 37	STAFF COMMUNICATIO	<u>N:</u>
38 39 40		Scott Whyte mentioned a Memorandum from ler Ryerson, dated August 20, 2001, with regard
41 42	to the applicant's re	equest for a continuance of ZMA 2003-0007 – ision Zoning Map Amendment, LD 2003-0016,

Beaver Court Subdivision Land Division, and TP 2003-0011 - Beaver

Court Subdivision Tree Plan, until September 3, 2003.

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NEW BUSINESS:

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PUBLIC HEARINGS:

I. BEAVER COURT SUBDIVISION

- A. ZMA 2003-0007 ZONE CHANGE
 - B. LD 2003-0016 SUBDIVISION
 - C. TP 2003-0011 TREE PLAN

The applicant requests a Zoning Map Amendment to change the proposed affected property from the current R-7 (Urban Standard Density) zoning designation to R-4 (Urban Medium Density) zoning designation. The site has a Comprehensive Plan Designation of "Corridor", and the zoning map amendment proposal is consistent with the Comprehensive Plan and Zoning District Matrix for the Corridor designation. In addition, the applicant requests approval of an eight lot subdivision which includes the extension of SW Barlow Road to SW Hall Boulevard, an infill cul-de-sac, and a public storm water management facility. A Tree Plan Two application is proposed for the removal of site community trees.

Commissioner Maks **MOVED** and Commissioner Bliss **SECONDED** a motion to approve the applicant's request to **CONTINUE** ZMA 2003-0007 – Beaver Court Subdivision Zoning Map Amendment, LD 2003-0016 – Beaver Court Subdivision Land Division, and TP 2003-0011 – Beaver Court Subdivision Tree Plan, until a date certain of September 3, 2003.

Motion CARRIED, unanimously.

OLD BUSINESS:

CONTINUANCES:

I. CSM PROPERTY DEVELOPMENT PLAN

(continued from August 6, 2003)

A. <u>CPA 2003-0004 – COMPREHENSIVE PLAN AMENDMENT</u>

Application for Comprehensive Plan Map Amendment (CPA) the applicant requests removal of the "proposed street" designation for NW Cambray Street where shown to connect with NW 185th Avenue on Figure 6.7, the Functional Classification Plan, found in the Transportation Element of the Comprehensive Plan.

Chairman Barnard opened the Public Hearing and read the format for Public Hearings. There were no disqualifications of the Planning Commission members. He asked if there were any ex parte contact, conflict of interest or disqualifications in any of the hearings on the agenda. There was no response.

Commissioner Bliss declared that he had been involved with this specific property through three different engineering firms and the applicant's attorney, Jack Orchard, over a period of 15 years. Observing that he has personally been involved in the preparation of three separate development plans, two with Washington County and one with the City of Beaverton, he pointed out that all had been approved but not constructed due to certain circumstances. Noting that he is very familiar with the site, he mentioned that while he is also a previous employee and still does consulting work with the applicant's engineer, Alpha Engineering, he has no connection with this particular property at this time, and mentioned that while the applicant, Fred Gast of Polygon Northwest is a former client. Concluding, he stated that he is able to participate in making a fair and unbiased decision with regard to this application.

Commissioner Voytilla noted that although he is an employee of the Beaverton School District and was present at the Five Oaks/Triple Creek NAC Meeting involving another application at which this application had been presented, he did not pay a great deal of attention to this issue and did not receive any information that he has not received through this application process. He pointed out that he feels that he is able to participate in making a fair and unbiased decision with regard to this application.

Commissioners Johansen and Voytilla indicated that they had visited the site and had no contact with any individual(s) with regard to this proposal.

No one in the audience challenged the right of any Commissioner to hear any of the agenda items, to participate in the hearing or requested that the hearing be postponed to a later date.

Associate Planner Scott Whyte introduced himself and Senior Transportation Planner Don Gustafson and presented the Staff Report. He provided a brief overview of the materials that had been provided by the applicant with regard to this proposal, and also presented two Memorandums, one dated August 13, 2002, containing a letter from the Oregon Department of Land Conservation and Development

(DLCD), and the letter from *Kittelson & Associates*, dated August 11, 2003, providing the applicant's response to the DLCD letter. He noted that a second Memorandum from Mr. Gustafson, dated August 20, 2003, includes comments with regard to letter from the DLCD and the applicant's response to this letter. Referring to Exhibit No. 2.5 of the Staff Report, he mentioned two circled areas, one depicting the proposed Neighborhood Route to be removed from that portion of NW Cambray Street west of NW 183rd Avenue and east of SW 185th Avenue, and the other providing for the reclassification of that portion of NW Cambray Street from NW 180th Avenue to NW 183rd Avenue to a local street.

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Mr. Whyte clarified that staff has received several calls from concerned neighbors with regard to an alternate development plan, emphasizing that there is only one development proposal before the Planning Commission at this time. He explained that there is a hypothetical plan provided as an attachment to the Staff Report, specifically Exhibit 3.3, adding that it is also contained in Volume 2 of the applicant's materials. Emphasizing that the CPA application stands on its own merit and is not dependent upon any specific development application, he pointed out that both *Tri-Met* and *Metro* have submitted letters responding to the CPA proposal and expressing their concerns.

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Referring to his Memorandum responding to the letter submitted by DLCD, Senior Transportation Planner Don Gustafson expressed his opinion that the City's findings are consistent with Statewide Planning Goals and appropriate City approval criteria and that the DLCD had made assumptions that were not consistent with the process and intent of this CPA, reiterating that the CPA application stands on its own merit without the assumption that any specific development application would be approved to add any anticipated traffic. pointed out that it is not the function of a neighborhood route to relieve arterials and collectors by carrying through traffic, noting that this is implied in the letter submitted by DLCD. He explained that the Regional Transportation Plan consists of freeways, arterials and collectors, emphasizing that neighborhood routes and local streets feed into but are not included in that system. He pointed out that neighborhood routes and local streets are intended to provide access into and out of neighborhoods, rather than through neighborhoods. Referring to new information provided by the City of Hillsboro that had not been available to Kittelson & Associates and DLCD, he noted out that the intersection of NW 185th Avenue and NW Walker Road currently functions and would continue to function at a Level of Service "D" with the recommended mitigation. He mentioned that this

intersection is located within the City of Hillsboro and controlled by Washington County, adding that the City of Beaverton is the east right-of-way line of NW 185th Avenue. Concluding, he emphasized that the CPA stands on its own merit, does not add traffic to the Regional Transportation Plan, and therefore does not reduce the performance of that system, and offered to respond to questions.

Commissioner Johansen requested clarification with regard to the alignment and what the Comprehensive Plan does and does not say, and specifically whether the Comprehensive Plan indicates where that alignment should be as opposed to simply indicating that some connection should exist between the stub of NW Cambray Street and 185th Avenue.

Mr. Gustafson advised Commissioner Johansen that the previous Comprehensive Plan provided this direct connection, adding that this is indicated on the map with a dash line and that DLCD had not had an opportunity to respond to his Memorandum dated August 20, 2003.

Observing that the City of Hillsboro forecast at the Level of Service "D" and 2020 assumes that certain improvements would be made to that intersection, Commissioner Johansen questioned whether funding is available for these improvements.

Mr. Gustafson informed Commissioner Johansen that while he is not certain, he does not believe that these improvements have been funded and that while the City of Hillsboro is currently in the process of finalizing their Transportation System Plan.

Observing that the Memorandum states that proposed Comprehensive Plan Amendment remains consistent with the City's Transportation related quality of life goals, Commissioner Johansen requested that Mr. Gustafson comment with respect to impacts on NW Heritage Parkway and NW 180th Avenue in the event that this anticipated connection is not made.

Mr. Gustafson commented that the Traffic Analysis had analyzed that impact and determined that those routes have sufficient capacity to handle the anticipated traffic.

Commissioner Johansen questioned whether Mr. Gustafson's opinion is that this would result in additional traffic on those streets if the connection is not made.

Expressing his opinion that this would not occur, Mr. Gustafson pointed out that the majority of the development, with the exception of this specific site and those in the north, are there at the present time, noting that there is a neighborhood route connection being utilized at this time at NW Heritage Parkway on up to NW Walker Road.

Commissioner Johansen expressed his opinion that there had been a fairly strong conclusion the quality of life issue had been addressed by providing the bicycle and pedestrian connections, adding that the removal of this connection would create impacts to several other local streets. He discussed the street spacing standards and noted that staff has concluded that the wetland provides a natural constraint to making the connection identified in the Comprehensive Plan, adding that the existence of the wetlands appears to have precluded a connection in this area.

Mr. Gustafson described the wetlands as a restraint, adding that because the result could potentially add more traffic to that neighborhood route staff attempts to consider all issues involved prior to making a decision.

Commissioner Johansen requested clarification from staff with regard to what has changed in the past three months with regard to the potential removal of this connection, specifically whether new transportation facilities are proposed or there is an estimated reduction in trips or any new factors to consider that did not exist in the past.

Mr. Gustafson explained that there had been a compromise with the neighbors that there would still be a connection, adding that the connectivity plan involves the entire City of Beaverton and includes numerous recommended, rather than required, recommendations. He pointed out that staff has received additional information with regard to the wetlands and an additional and very extensive traffic analysis, both of which were not available earlier.

Commissioner Bliss noted that he had brought this issue up in the past, observing that he had pointed out the wetland at that time, and questioned why this process is necessary when it could have been addressed three months ago.

Mr. Gustafson informed Commissioner Bliss that he had not been in attendance at that meeting three months earlier, adding that it had not been possible to make an appropriate determination until adequate information was received with regard to the wetland.

Commissioner Johansen requested verification that the existence of a wetland does not preclude a road connection, adding that mitigation would be required elsewhere.

Mr. Whyte advised Commissioner Johansen that he is correct, observing that this information is included within the Staff Report.

Commissioner Bliss referred to pages 11 and 12 of Staff Report with regard to Goal 5, noting that while staff's findings indicate that the proposal meets the goal, a different paragraph indicates that staff disagrees that the connection would cause significant impact based upon information that has been provided.

Commissioner Maks noted that the last sentence of the same paragraph where staff finds that this goal is also achieved with or without the amendment.

Mr. Whyte responded that the sentence to which Commissioner Maks is referring is correct, with or without the amendment, this goal is met.

Commissioner Maks referred to several comments that had been made by Commissioner Johansen, noting that there had been a comment with regard to a Traffic Analysis that had assisted staff in making this recommendation, and questioned whether the Planning Commission had adopted a Transportation System Plan three months earlier based upon an inadequate Traffic Analysis.

Mr. Gustanfson advised Commissioner Maks that the Planning Commission had adopted a Transportation System Plan based upon an inadequate Traffic Analysis three months earlier.

Referring to the issue of cut-through traffic, Commissioner Maks questioned whether staff would review the Transportation System Plan, find any neighborhood route located between two arterials and install a cement wall in the middle of this route. He pointed out that he is attempting to determine why staff spent so much time addressing and building a case based upon potential cut-through traffic when this potential exists throughout the entire Transportation System Plan and through all of the local neighborhood routes, emphasizing that this issue has been addressed in the past through the development application proposal.

Mr. Gustafson agreed that this issue has been addressed in the past through the development process. Commissioner Maks questioned whether Mr. Gustafson is indicating that this issue can no longer be addressed through the development review process.

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Mr. Gustafson explained that each application is reviewed on an individual basis involving an individual situation, observing that this situation is unique because NW Walker Road intersects with NW 185th Avenue, creating a development that is located in a triangle. He pointed out that certain circumstances could cause additional cutthrough traffic.

Commissioner Maks explained that cut-through traffic has created a problem due to the lack of connectivity, street connections, and connectors. He pointed out that the DLDC indicates that local street connections also reduce the amount of local traffic on the regional street system, adding that this is not addressed in the letter to DLDC.

Mr. Gustafson explained that the local street connections are not there to relieve the intersections, but to provide access to get the neighbors in and out of the neighborhoods.

Commissioner Maks noted that staff appears to have determined that connectivity could not be addressed appropriately through the Development Review Process, emphasizing that appropriate mitigation, such as traffic calming, adequately addresses many issues.

Mr. Gustafson concurred that many of these issues probably could be addressed through the Development Review Process and appropriate mitigation.

Commissioner Maks expressed his appreciation to Mr. Gustafson.

Emphasizing the importance of this Public Hearing and the information involved, Commissioner Voytilla expressed concern with receiving staff's Memorandum only today.

Mr. Gustafson apologized for not providing the Memorandum at an earlier time.

Noting that he appreciates Mr. Gustafson's apology, Commissioner Voytilla questioned whether DLCD had received a copy of this Memorandum.

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1	Mr. Gustafson advised Commissioner Voytilla that DLCD had not re-
2	ceived a copy of this document that had been completed this afternoon.
3	Commissioner Voytilla requested clarification with regard to why
5	DLCD had not received a copy of this document and whether Mr.
6	Whyte had discussed the issues with DLCD.
7	whyte had discussed the issues with DDCD.
8	Mr. Whyte informed Commissioner Voytilla that staff has had
9	discussions with representative of DLCD, observing that these
10	discussions had occurred prior to the letter submitted by DLCD.
11	discussions had occurred prior to the letter submitted by DECD.
12	Commissioner Voytilla expressed his opinion that DLCD should have
13	been kept informed with regard to this issue.
14	been kept informed with regard to this issue.
15	Mr. Whyte stated for the record that staff intends to prepare a
16	response to the DLCD letter, observing that time constraints have
17	prevented staff from preparing this response at this time.
18	provented stair from preparing this response at this time.
19	Commissioner Maks pointed out that it might have been prudent to get
20	a response from DLCD since they have the power to override a City
21	decision with regard to a street vacation.
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23	Mr. Gustafson explained that many of DLCD's conclusions are based
24	upon the failure of the capacity of the intersection of NW 185th Avenue
25	and NW Walker Road, adding that staff had determined that it was
26	necessary to check with the City of Hillsboro to obtain information
27	with regard to their anticipated mitigations.
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29	Observing that he understands these issues, Commissioner Voytilla
30	expressed his opinion that staff should have at least contacted DLCD
31	to inform them that they were working on a response.
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33	Mr. Whyte pointed out that DLCD had been given very early
34	notification with regard to this request and they had not met the
35	deadline staff had provided.
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37	Commissioner Voytilla advised Mr. Whyte that he understands this
38	issue as well.
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40	APPLICANT:
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42	FRED GAST, applicant, representing Polygon Northwest, expressed
43	his appreciation to the applicant team for their outstanding efforts on

this proposal, as well as the neighbors and City staff for working with

the applicant to resolve issues. Noting that the property is one of the most challenging sites he has had to deal with in a long time, he pointed out that the wetlands are deceiving and bear more resemblance to a farmer's ditch. He observed that the site currently has no sewer system and pointed out that it is possible to view the adjacent development and significant roads as either obstacles or opportunities, explaining that the applicant has worked very closely with *Clean Water Services* over a period of several months with regard to this property. Noting that there are additional issues pertaining to connectivity and density, he pointed out that it is necessary to provide benefits that outweigh the costs. He discussed the importance of the history of the site and emphasized the necessity of considering the benefits and costs associated with the cut-through traffic.

JACK ORCHARD of *Ball Janik LLP*, representing the applicant, advised Commissioner Johansen that he is unable to respond adequately to his questions, adding that it is unfortunate that there had been no questions relating to the history of the various failed development proposals for this site. He pointed out that the major obstacle to the development of this property concerns the swale that cuts across the property, adding that this has involved years of conversations with the various resource agencies necessary for the development of this property.

Mr. Orchard explained that originally there had been a combination fill mitigation permit issued that would have allowed for extensive filling of the swale, adding that this had originally occurred in the late 1980's and that the permit had continued into the 1990's. Observing that regulations had changed, particularly with the Army Corps of *Engineers*, he noted that although the area that could have originally been filled had been reduced in size to less than one acre, the original fill permit was not renewed by the Army Corps of Engineers. He explained that the resource agencies – the Army Corps of Engineers, the Division of State Lands, and Clean Water Services, all had determined that the swale is a wetland area that has grown in significance with regard to its preservation, with the result that it is not possible to fill any portion of this swale. He pointed out that the Army Corps of Engineers had instructed him to provide a development plan that justifies why any fill would be placed for any purpose within that swales, adding that while the Division of State Lands had been more tolerant, they are required to coordinate their regulatory authority with the Army Corps of Engineers. He noted that while Clean Water Services has a slightly different position, adding that Site Development Engineer Jim Duggan's attempts to unite all three

agencies with regard to this issue had resulted in all three agencies assuming the original position of the *Army Corps of Engineers*.

Mr. Orchard noted that he had again been instructed to provide a specific development plan in order for them to determine whether a fill would be possible, adding that what is found in the plan in terms of a bicycle/pedestrian connection is as good as it gets. He apologized for any potential conflict with the City of Beaverton's plans, adding that it is unfortunate that the City had gone through a process in the Transportation System Plan revisions to alter the design and continue NW Cambray Street to NW 185th Avenue. He emphasized that this is one difficult facility to cross for any reason and place any fill material, adding that this is because the *Army Corps of Engineers* said so. He explained that the applicant had worked with the *Army Corps of Engineers* to prepare a concept plan that built in all of the "have to's" under the City's Development Plan, including requirements for density, parking, and landscaping.

Mr. Orchard explained that he agrees with Commissioner Johansen's comment that this involves a degraded wetland that serves very little purpose as a resource. Observing that this creates issues with the Transportation System Plan, he pointed out that both Commissioner Maks and Commissioner Johansen are very sensitive with regard to the issue of cut-through traffic and the accommodation of neighborhood traffic flows. He explained that more is involved than just running a street through there, noting that it is necessary to buffer the street and create a streetscape that is consistent with the requirements of both the City of Beaverton and Clean Water Services because it is necessary to mitigate for this wetland. Observing that this property has become what he referred to as a "poster child" for the resource agencies, he noted that the more they review the property the more stringent the requirements have become. He commented with regard to the difference between the transportation facilities in this area and other similar facilities, noting that this project would access NW 185th Avenue, which is probably the most complex arterial street in the Beaverton area, because this stretch of NW 185th Avenue and NW Walker Road includes traffic flows that are interrupted by a series of signals and the light rail. He explained that Washington County is concerned with what had not been done in connection with Westside Light Rail, particularly at the intersection of NW 185th Avenue and NW Baseline Road.

Commissioner Maks noted that the history of that illustration has been helpful with regard to this discussion, and questioned whether the DLCD ever talks to the *Army Corps of Engineers*.

Mr. Orchard commented that since we are dealing with a delineated wetland he finds it remarkable that there appears to be so little connection between those considering the transportation issues and those who have regulatory authority with regard to the resource issue.

Observing that he has served in this capacity for a long time, Commissioner Maks pointed out that the letter from DLCD is one of the strongest letters he has ever read, noting that knowing the history of the site would have made the entire issue much easier from the beginning. He requested clarification with regard to the type of requirements that would be imposed upon a development for the enhancement of these wetlands associated with a development proposal.

Observing that the mitigation requirements are quite excessive, Mr. Gast emphasized that in the nine years that *Polygon Northwest* has been developing in the Portland Area he has noticed a graduated increase in the level of both what is required and what is allowed.

Noting that the wetlands issue was not originally that significant, Commissioner Johansen questioned whether any documentation in the record supports the responses of the *Army Corps of Engineers*, DLCD, and *Clean Water Services*.

 Mr. Orchard explained that he had a conversation with the staff regulator at the *Army Corps of Engineers*, pointing out that filling any of this area for any purpose increases the developer's profit significantly. He emphasized that while the *Army Corps of Engineers* had advised him that it is necessary to justify any fill in that area, this involved telephone conversations and he does not possess any actual written documentation to this effect.

Commissioner Johansen requested clarification that both Mr. Orchard and Mr. Gast are stating that there is no way to bridge or breach this swale without creating the impact that the *Army Corps of Engineers* has described.

Emphasizing that this is uncertain, Mr. Gast explained that it would be necessary to submit a plan to the *Army Corps of Engineers* that would indicate that any fill would be justified, adding that their decision is totally discretionary, based upon their evaluation with regard to the significance of the resource the degree of protection that is deemed appropriate. He observed that this is one of the last undeveloped parcels in that area, which has caused the resource value to increase significantly over the past 15 years.

Commissioner Bliss noted that he is able to respond to Commissioner Johansen's question with regard to validation.

Assistant City Attorney Ted Naemura encouraged Commissioner Bliss to provide the information.

Observing that he had also discussed this property with the *Army Corps of Engineers* in the past, Commissioner Bliss apologized to Mr. Gast and the neighbors for having to go through this entire process. He pointed out that the City of Beaverton had at one time approved the termination of NW Cambray Road and the connection with NW 183rd Avenue, adding that this included filling the wetland, and expressed his opinion that this entire issue could have been avoided.

Commissioner Johansen emphasized that he is concerned with the existence of written documentation for the record.

Mr. Gast explained that many assumptions are created when a developer moves forward with a project, noting that this builds a framework for what a plan looks like and supports what is being said.

Commissioner Johansen questioned whether Mr. Gast is discussing the same CPA that is being reviewed and pointed out that the narrative for this CPA repeatedly characterizes this application as "the proposed amendment to the Beaverton Transportation Plan to designate a new neighborhood connector route between NW Cambray Street and NW 185th Avenue via NW 180th Avenue".

Mr. Gast explained that this question would be addressed by the consultants who had assisted in the preparation of this application.

<u>JIM LANGE</u> and <u>TOM McCONNELL</u>, both of whom represent *Alpha Engineering* on behalf of *Polygon Northwest*, introduced themselves, and Mr. McConnell explained that the CPA had been prepared at the direction of staff in order to eliminate that extension of NW Cambray Street to NW 185th Avenue.

Commissioner Johansen observed that while the original proposal had involved removal of a neighborhood route from the Functional Classification Map, this has now been characterized as the designation of a new neighborhood connector route that is actually already on the map.

Mr. McConnell advised Commissioner Johansen that the applicant had not intended to indicate that this proposal involves a new route.

Commissioner Johansen referred to the statement that the applicant 1 2 has the unanimous support of the area residents, and requested a 3 definition of the term area residents. 4 Mr. McConnell described the area residents as those individuals who 5 have attended either the NAC Meetings or the Neighborhood Meetings 6 conducted by the applicant. 7 8 Emphasizing that not all area residents have the opportunity to attend 9 these meetings, Commissioner Johansen advised Mr. McConnell that 10 this would not be considered representative of the area residents. 11 12 Mr. McConnell clarified that the applicant had the unanimous support 13 of all those individuals who attended either the NAC Meetings or the 14 Neighborhood Meetings conducted by the applicant. 15 16 Commissioner Johansen reiterated that there is a difference between 17 area residents and those individuals who attended the meetings. 18 19 MARK VanDEHEY introduced himself and Beth Wemple, both of 20 whom represent *Kittelson & Associate* on behalf of *Polygon Northwest*. 21 22 Commissioner Johansen noted that the estimated cut-through rate for 23 northbound traffic on NW 185th Avenue is 20% and requested 24 clarification with regard to what this information is based upon. 25 26 Mr. VanDehey provided an illustration indicating that the area 27 provides a potentially desirable cut-through route. 28 29 Commissioner Johansen advised Mr. VanDehey that his specific 30 question is why the anticipated amount of cut-through traffic is 20%. 31 32 Mr. VanDehev noted that this is considered a reasonable estimate, 33 observing that it is not feasible to assume that 100% of the vehicles 34 would utilize this route, even if it is available. 35

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Commissioner Maks pointed out that this is the first time he has seen a percentage for cut-through traffic mentioned in a Traffic Analysis.

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Mr. VanDehey clarified that this had been based upon volume and several other factors.

Commissioner Maks commended Mr. VanDehey for preparing a great Traffic Analysis, noting that the percentage on cut-through traffic should include a time analysis.

At the request of Commissioner Johansen, <u>BETH WEMPLE</u>, representing *Kittelson & Associates* on behalf of *Polygon Northwest*, explained that all of the analysis conducted prior to July 1, 2003 was based upon the Transportation System Plan that included the straight-through east/west connection, emphasizing that it was at this time that they had been requested to address the zigzag issue.

Mr. VanDehey pointed out that there are methods to reduce the cutthrough traffic.

Commissioner Johansen mentioned that the anticipated cut-through traffic has been based upon a connection that is not proposed at this time, adding that it is relevant to question whether the applicant has considered existing cut-through traffic via NW Heritage/NW 180th Avenue/NW Cambray Street route.

Mr. VanDehey advised Commissioner Johansen that while the applicant had not completed an origin/destination study to determine whether there is a great deal of cut-through traffic, the volumes entering and leaving the neighborhood, specifically the NW Cambray connection to NW Walker Road, and NW 185th Avenue and Heritage indicates that there is not a great deal of cut-through demand with what he described as a fairly circuitous route.

Commissioner Johansen pointed out that there is currently a Level of Service "F" at the non-signalized intersection at NW Cambray and NW Walker Road and requested clarification with regard to the impact signalization would have upon this intersection.

Ms. Wemple informed Commissioner Johansen that while a signalized intersection would improve the traffic situation, it is not likely that the signal warrants to achieve this would be met.

Mr. VanDehey indicated that there is not sufficient volume at this location to warrant a signal.

Commissioner Johansen requested clarification with regard to whether this statement also applies to the year 2024.

Mr. VanDehey noted that based upon projections for the year 2024, while there is a significant right-turn demand, the left-turn demand would not be sufficient to justify a traffic signal at this location, and pointed out that as conditions change, this situation could change in the future.

Commissioner Johansen questioned whether there would be greater or less traffic volume using NW Heritage Loop, NW 180th Avenue, and NW Heritage Parkway, and specifically where the traffic that would be utilizing this connection would be routed.

Mr. VanDehey observed that the traffic is already there at this time, noting that there would be some redistribution of traffic, and that there would certainly be less traffic, and pointed out that he agrees with staff with regard to the way the site is laid out

Commissioner Johansen questioned whether the applicant had measured the distance from generally the location of the southern portion of the site to the intersection of NW Heritage Parkway and NW 185th Avenue, and specifically how far the out-of-direction travel is from that location back to NW 185th Avenue.

Mr. VanDehey commented that this traffic might travel between 400 and 1000 feet out-of-direction.

 Commissioner Maks noted that when this application was deemed complete, the Transportation System Map showed the street connection, emphasizing that there is no way that the Planning Commission would discount these Traffic Studies based upon the Comprehensive Plan Map at the time of completion.

Commissioner Johansen pointed out that while this involves the appropriate analysis at the time, this does not involve a connection that is currently on the Comprehensive plan.

Commissioner Maks emphasized that is necessary to make a decision based upon the Development Code and the Comprehensive Plan in effect at the time the application was deemed complete.

9:00 p.m. until 9:07 p.m. -- recess.

Chairman Barnard reminded the public that only testimony pertaining to the Comprehensive Plan Amendment would be heard at this time.

PUBLIC TESTIMONY:

RACHEL NETTLETON, Chairman of the Five Oaks/Triple Creek NAC, explained the various functions served by the NAC. She described the interaction between the residents of the NAC and the developer, emphasizing that this developer is an asset to the community. She expressed her concern with issues such as livability, connectivity, and health and safety, supporting both the residents and the developer, and provided a letter of support that she had written on behalf of the NAC, dated August 20, 2003.

Commissioner Maks expressed his appreciation to Ms. Nettleton for performing what he referred to as a thankless job as a NAC Chairman.

<u>LEE URBAN</u> expressed his opposition to the proposed road and his support of the proposed Comprehensive Plan Amendment.

<u>MARTIN SMALLEY</u> stated that he is totally opposed to the proposed street connection and filling these wetlands, noting that while he is happy with the neighborhood streets, the arterial streets are meant for high-density traffic and that he supports the proposed Comprehensive Plan Amendment.

<u>GARY RICHARD</u> explained that he is opposed to the proposed street, adding that this would cause unnecessary traffic, emphasizing that any perceived savings of time would be taken advantage of.

SCOTT KONDRA discussed the connectivity of the street, noting that he does not understand how this would relieve pressure off of NW185th Avenue or NW Walker Road. He emphasized that all this would accomplish would be to allow individuals to skip the traffic light at the intersection of these streets, adding that this would add a third connection to the existing two connections to NW Cambray Street and that the traffic is already out of control in this area.

DOUGLAS SPONCELLER explained that with the assistance of the NAC, he had prepared a survey, one side of which contains a diagram of the proposed development as outlined by the applicant, adding that the back side of the survey is the conceptual idea described by staff. He submitted copies of this survey in support of Plan "A" over Plan "B", signed by 47 individuals, as follows:

Sharyl Akeverukes Daniel Balleza

Bruce Moolenaar Paul Morton

Patrick Devoy Steve Dourf Susan Per Kong English Kathye J. Grisham Kim Rein Linda M. Gruse Julie Hoggan Tina Rich Alexandra Jack Rick Jacobs Husam Khair Husam Khair Kevin Kious Kevin Kious Kelly Kondra Kelly Kondra Scott Kondra David Kroo Donald W. Lulay Kathleen Macdonald Linda M. Gruse Gary Rick Gary Rick Gary Rick Fabrian Kim Rein Cary Rick Fabrian Kim Rein Cary Rick Fabrian Kim Rein Cary Rick Fabrian Kina Rick Fabrian Fab	
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Mr. Voytilla expressed his appreciation to Mr. Sponceller for his testimony and advised him that like the other individuals in the audience, members of the Planning Commission are only neighbors.

PAM TROTTIER pointed out that her major disagreement since she has lived in this development has always concerned connecting NW Cambray Street to NW 185th Avenue. Observing that she is opposed to connecting NW Cambray Street to either NW 185th Avenue or NW 183rd Avenue, except as a potential emergency access, she noted that she has not yet heard anyone address the safety problem associated with the existing and dangerous cut-through traffic. She expressed concern with students attempting to cross the intersection in order to get to school, emphasizing that connecting NW Cambray Street to NW 185th Avenue is not a good idea.

HAL REICHARDT stated that he is opposed to any connection between his neighborhood and NW 185th Avenue, and pointed out that the wetland has been mischaracterized as degraded, and suggested that anyone who doubts him stop by in January, emphasizing that at this time it is a virtual river and a viable wetland. He pointed out that many waterfowl inhabit this area, adding that this is a resource for our

community. Noting that he is also concerned with safety issues, he noted that this area is dangerous at this time and that another road would only increase this problem. He expressed his opinion that a light and speed humps are necessary now, adding that no one makes a left turn from NW Cambray Street onto NW Walker Road at this time because it is both risky and impossible. He mentioned that it is not even possible to make a right turn during rush hour, adding that this is a serious problem. He expressed his objection to not being notified with regard to this zigzag Comprehensive Plan Amendment until one day prior to this hearing, even though he has been involved and an active participant in the planning process for 14 years. Concluding, he reiterated that the wetland can not be filled and it is not possible to negotiate an extreme safety hazard,

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Commissioner Johansen advised Mr. Reichardt that this hearing had been continued from an earlier meeting and that presumably he had received notification of this earlier date.

Mr. Reichardt stated that while he was aware of the hearing, he had not been aware of the proposed zigzag Comprehensive Plan Amendment, adding that this is news to the entire neighborhood.

Commissioner Johansen questioned whether Mr. Reichardt had obtained a copy of the Staff Report, noting that he would have requested a copy of this document pertaining to an issue that involved him.

Mr. Reichardt commented that he does not want any road going through there or any natural resource filled.

MARY SMALLEY emphasized that unanimous is unanimous, noting that the people in this neighborhood are unable to get out of driveways at the present time because of those who are already utilizing their street as a cut-through route. She pointed out that this developer has included the neighbors from the beginning, noting that she is opposed to this street connection and supports the developer's proposal.

PAUL MORTON stated that he wholeheartedly support the proposed Comprehensive Plan Amendment, adding that because of his concern with the safety of the children, he is opposed to the opening up of NW 183rd Avenue. He explained that the proposed walkway allows residents to walk to the stores, noting that while it is easy to criticize the City, this is the best option available.

CONNIE O'REILLY mentioned that while she has not been involved in this process before, she is interested in the goals that are posted in this room, particularly Goal 1, which is to preserve and enhance a sense of community. She expressed concern with the safety of the children, echoed what has been said in support of the proposal, emphasizing that she opposes any potential street connection.

Chairman Barnard noted that <u>MIKE CROSSLEY</u> had indicated on his testimony card that he is opposed to the application, adding that he is no longer available to testify.

<u>DANIEL BALLEZA</u> stated that he supports the proposed Comprehensive Plan Amendment, is opposed to any additional connection, and agrees with the testimony of his neighbors.

APPLICANT REBUTTAL:

Mr. Gast indicated that he had no rebuttal to public testimony.

Mr. Whyte agreed with Commissioner Maks' statement that this application is subject to the Comprehensive Plan in effect prior to June 6, 2003, pointing out that this actually involves the date the application was submitted, rather than the date it was deemed complete.

Mr. Gustafson commented that staff had responded to the issue of cutthrough traffic in the letter to DLCD, observing that while they had been concerned with adding traffic to the arterial system and that this access would relieve some of this additional traffic. He pointed out that the Staff Report had addressed the connectivity issue, with an emphasis on cut-through traffic. He referred to the Center Street Project, observing that this had involved another connectivity issue almost identical to the wetlands issue, adding that the only difference is that this had not involved a neighborhood route. He expressed his opinion that this process needs to adequately address these issues, and pointed out that at some future point it would become necessary to make these connections, adding that staff attempts to consider each unique situation on an individual basis.

Senior Planner John Osterberg discussed several previous applications, specifically the Carolwood Connection, observing that this involved the Spruce Woods Planned Unit Development submitted by Four D Development. He explained that this involved a case where the City required a city to go through over some objection by neighbors, requiring a connection of SW 149th Avenue to Hart Road, and

connecting with SW Carolwood Drive, which required a moderate to substantial amount of traffic calming on SW 149th Avenue. He explained that during the review of the Hiteon Meadows Planned Unit Development, the Commission had approved the application and it did not have to extend or connect SW Cottontail Lane to SW Otter Street across the wetlands because the Commission had felt that this could be met at a different location. He mentioned that the Commission had also approved a Comprehensive Plan Amendment to remove SW Snowshoe Lane from the Comprehensive Plan because of the subsequent development proposal for Stanton Meadows Subdivision.

Mr. Naemura indicated that he had no comments regarding this application.

The public portion of the Public Hearing was closed.

Commissioner Maks assured Mr. Smalley that although he might not always agree with the decisions of the Planning Commission, they always care, reiterating that they are only neighbors, too. He expressed his appreciation for the public participation, noting that everyone cuts through neighborhoods and that the City of Beaverton is badly in need of connectivity and street connection. He expressed his support of the Comprehensive Plan Amendment and the proposed removal of this classification of this street.

Commissioner Bliss discussed issues pertaining to filling of wetlands, adding that he is in support of the Comprehensive Plan Amendment.

Commissioner Voytilla stated that although he is concerned with transportation issues, he supports the proposed Comprehensive Plan Amendment.

Commissioner Johansen expressed his opinion that it is interesting that this proposal involves a wetlands issue, rather than a cut-through traffic issue. He emphasized that no written documentation between the applicant and the agencies involved is available, noting that an informed decision requires this information, and discussed various issues related to connectivity and cut-through traffic.

Commissioner Maks **MOVED** and Commissioner Bliss **SECONDED** a motion to **SUSPEND** the 10:00 p.m. rule providing that other applications not be addressed after 10:00 p.m.

Commissioner Johansen stated that he does not support this motion, observing that the remaining four applications involve a great deal of information that in his opinion could not be adequately addressed at this late hour. He pointed out that the 120 day clock would not be in effect until action has been taken with regard to this Comprehensive Plan Amendment.

Commissioner Maks requested clarification with regard to the 120-day clock.

Mr. Whyte clarified that the 120 day clock reference within the Staff Report indicates that the clock does not start until the City has acted upon the Comprehensive Plan Amendment application. Referring to a letter from applicant's legal representative, Mr. Orchard, he noted that the 120-day clock would be initiated upon adoption of the Ordinance at the City Council level.

Commissioner Maks pointed out that it is the intent of the motionmaker to receive the other applications, expressing his opinion that the applicant would most likely be very brief.

Commissioner Voytilla expressed concern with addressing four applications at this late time, and referred to the wisdom of the late Planning Commissioner Chuck Heckman who said that something happens after 11:00 p.m. and the best decisions are not made at this time.

Commissioner Maks **MOVED** and Commissioner Bliss **SECONDED** a motion to **WITHDRAW** the motion with regard to the 10:00 p.m. rule.

Commissioner Maks **MOVED** that the 10:00 rule be suspended and the meeting be continued until 10:30 p.m.

Commissioner Bliss clarified that he is here for the duration of all of the applications, adding that the residents are here and he sees no reason to stop at 10:30 p.m.

Motion **DIED** for lack of a second.

Mr. Naemura suggested obtaining a consensus with regard to continuing the hearing.

Agreeing with Commissioner Voytilla's statement that the Commission is not capable of their best work after 11:00 p.m., Commissioner Maks

expressed his opinion that the remaining four applications should be heard at another time.

Observing that the materials have been reviewed, Commissioner Bliss pointed out that there is a great deal of neighborhood support, adding that there is no reason to proceed at this time.

Commissioner Winter and Chairman Barnard agreed that the remaining four applications should be heard at another time.

Commissioner Maks **MOVED** and Commissioner Voytilla **SECONDED** a motion that the 10:00 rule be suspended and the meeting be continued until 10:30 p.m.

Motion CARRIED, unanimously.

Emphasizing the importance of decisions with regard to Comprehensive Plan Amendments, Commissioner Johansen stated that while he does not always agree with other governmental entities, it is necessary to take notice when DLCD, *Clean Water Services* and *Metro* are all united in their opposition to a proposal. He explained that he has not seen compelling land use arguments for amending the Comprehensive Plan for the removal of this particular connection.

Commissioner Johansen noted that this application is not consistent with Statewide Planning Goal 12, adding that the proposal will negatively impact the function capacity of performance standards of other transportation facilities. He referred to Criteria 1.3.1.2, observing that because the removal of the proposed vehicular connection of NW Cambray Street to NW $125^{\rm th}$ Avenue would result in a gap in full-street connections well in excess of 530 feet, the proposed application is inconsistent with the Metro Regional Transportation Plan.

Referring to the City's Transportation Policy 6.2.1.A, which states that it is necessary to maintain the livability of Beaverton through proper location and designed transportation facilities, Commissioner Johansen pointed out that this proposal reduces the livability of residents along the transportation routes that would absorb the future trips that the Transportation Plan assumes would use the NW Cam-bray Street connection. He stated that in addition, the removal of the vehicle connection of NW Cambray Street to NW 185th Avenue would result in approximately a half mile gap in east/west street connections between NW Heritage Parkway and NW Walker Road, and approximately five times the 530 foot standard contained in the Regional Transportation

Plan, which is inconsistent with the policy that requires the proper location of transportation facilities. Referring to Policy 6.2.2.B, which provides for connectivity to each area of the City through convenient multi-modal access, he pointed out that the removal of this connection reduces the connectivity of this area of the City by forcing neighborhood vehicular trips to take longer, more circuitous trips through the neighborhood in order to access the arterial system.

Mr. Johansen referred to Goal 6.2.5 which states that transportation facilities should be accessible to all members of the community and reduce trip length, noting that Goal 6.2.5.B provides for the development of neighborhood and local connections to provide adequate circulation in and out of neighborhoods. He pointed out that removal of this neighborhood and local connection would result in inadequate circulation in and out of the neighborhood, emphasizing that he does not support this application because he does not believe that the criteria for approval of this application has been met.

Commissioner Winter stated that he supports the proposed Comprehensive Plan Amendment.

Commissioner Barnard stated that while he has some concerns with traffic issues in the neighborhood, he supports the application.

 Commissioner Maks **MOVED** and Commissioner Bliss **SECONDED** a motion to **APPROVE** CPA 2003-0004 – CSM Property Comprehensive Plan Amendment, based upon the testimony, reports and exhibits, and new evidence presented during the Public Hearings on the matter, and upon the background facts, findings and conclusions found in the Staff Report dated July 21, 2003, as amended.

Observing that Commissioner Johansen had been extremely articulate and had given the issues a great deal of thought, Commissioner Maks expressed his opinion that no one else he knows is better at rowing a boat upstream.

Mr. Whyte inquired whether the motion had included a reference to Staff Memoranda.

 Commissioner Maks **MOVED** and Commissioner Bliss **SECONDED** a motion to amend his motion to include Staff Memoranda, dated August 13, 2003, and August 20, 2003, and all additional evidentiary materials submitted.

Maks, Bliss, Voytilla, Winter, and Barnard.

This Type 3 application for Conditional Use (CU) involves a request for approval of a Planned Unit Development (PUD) for

153 multi-family apartment units, 13 single-family lots, and a

large tract of land intended for wetlands preservation. Portions

of the site area contain wetlands as identified by the City Local

located within the northwestern portion of the site and would be

accessed from NW 185th Avenue. The 13 single-family lots are

proposed within the southeastern portion of the site and would

The 153 multi-family units would be

Motion, as amended, **CARRIED**, by the following vote:

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AYES: NAYS:

Johansen. None. **ABSTAIN:** ABSENT: Pogue.

Wet-land Inventory.

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A. CU 2003-0007 - CONDITIONAL USE

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Commissioner Maks MOVED and Commissioner Bliss SEONDED a motion to **CONTINUE** CU 2003-0007 - CSM Property Development Plan Conditional Use, DR 2003-0044 – CSM Property Development Plan Design Review, LD 2003-0007 – CSM Property Development Plan Land Division, and SDM 2003-0006 - CSM Property Development Plan Street Design Modification, until a date certain of September 3, 2003.

В. **DR 2003-0044 – DESIGN REVIEW**

be accessed from NW Cambray Street.

LD 2003-0007 – LAND DIVISION

This Type 3 application for Design Review (DR) involves a request for approval of the building, parking, site circulation, and landscape plans submitted for the multi-family portion of the PUD site and the wetland area.

This Type 2 Land Division (LD) application involves a request for approval of a Preliminary Subdivision approval for the creation of lots and tracts proposed in the development plan.

\mathbf{E} . SDM 2003-0006 – STREET DESIGN MODIFICATION

This Type 2 application for Street Design Modification (SDM) involves a request to reduce the right-of-way width standard and increase pavement width standard for proposed streets. Public street design standards are found in Section 60.55.30 of the Development Code, and modifications to public street design standards require approval of the application for SDM.

Motion **CARRIED**, unanimously.

APPROVAL OF MINUTES:

Minutes of the meeting of July 30, 2003, submitted. Commissioner Johansen requested that lines 37through 38 of page 3 be amended, as follows: "...with the applicant, and discussed as well as his concern with the location of Neighborhood Meetings. However, since the applicant is not present, this is not possible." Commissioner Johansen requested that lines 29 and 30 of page 4 be amended, as follows: "Emphasizing that the burden of proof is on the applicant and that no justification is provided in writing or in testimony by the applicant, ..." Commissioner Johansen requested that line 33 of page 4 be amended, as follows: "...making decision based upon inappropriate lack of information." Commissioner Maks MOVED and Commissioner Winter SECONDED a motion that the minutes be approved, as amended.

Motion **CARRIED**, unanimously, with the exception of Commissioner Voytilla, who abstained from voting on this issue.

Minutes of the meeting of August 6, 2003, submitted. Commissioner Winter **MOVED** and Commissioner Bliss **SECONDED** a motion that the minutes be approved as written.

Motion **CARRIED**, unanimously, with the exception of Chairman Barnard and Commissioner Johansen, who abstained from voting on this issue.

MISCELLANEOUS BUSINESS:

The meeting adjourned at 10:22 p.m.